

Message Text

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12

ACTION EA-14

INFO OCT-01 EUR-25 ISO-00 SP-03 AID-20 EB-11 NSC-07 RSC-01

CIEP-03 TRSE-00 SS-20 STR-08 OMB-01 CEA-02 CIAE-00

COME-00 FRB-03 INR-11 NSAE-00 XMB-07 OPIC-12 LAB-06

SIL-01 AGR-20 IO-14 PA-04 PRS-01 USIA-15 DRC-01 /211 W

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R 040842Z SEP 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 4341

INFO AMEMBASSY CANBERRA

AMEMBASSY BRUSSELS

AMEMBASSY OTTAWA

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

AMEMBASSY PARIS

AMEMBASSY BONN

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY WELLINGTON

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

AMEMBASSY LONDON

AMEMBASSY BERN

AMEMBASSY SAIGON

AMEMBASSY VIENTIANE

AMEMBASSY PHNOM PENH

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C O N F I D E N T I A L TOKYO 11451

E.O. 11652: GDS

TAGS: EAID XC JA

SUBJ: INDOCHINA DONORS' MEETING

REF: STATE 192069

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SUMMARY. ON SEPTEMBER 3 E/C COUNS EXPLAINED TO KIKUCHI,

DEPTUY DIRECTOR GENERAL, ECONOMIC COOPERATION BUREAU, FONOFF, USG POSITION ON DONORS MEETING AND SOLICITED GOJ VIEWS. WHILE NOTING HE WOULD NEED TO DISCUSS MATTER FURTHER WITH COLLEAGUES IN FONOFF AND MINISTRY OF FINANCE, KIKUCHI, ON QTE TENTATIVE BASIS UNQTE, MADE FOLLOWING POINTS. END SUMMARY.

1. JAPAN IN GENERAL SHARES USG GOALS IN FORTHCOMING DONORS MEETING AND WILL SEND REPRESENTATIVES TO MEETING. LEVEL OF REPRESENTATION NOT DECIDED. FONOFF WOULD APPRECIATE INDICATION OF COMPOSITION OF USDEL.

2. RE FORMATION OF SUBGROUPS FOR LAOS AND SOUTH VIETNAM, KIKUCHI SAID HIS UNDERSTANDING, BASED ON REPORTS FROM GOJ EMBASSIES AS WELL AS ON EARLIER CONVERSATION WITH IBRD'S GOODMAN, HAD BEEN THAT FORMATION OF LAOS SUBGROUP WOULD PROVIDE RATIONALE FOR HOLDING OF DONORS' MEETING AND WOULD SERVE AS QTE SMOKE SCREEN UNQTE FOR SUBSEQUENT FORMATION F SOUTH VIETNAM SUBGROUP. ADB REPORT ON LAOS PROVIDES BASIS FOR DISCUSSION OF THAT COUNTRY, BUT LACK OF ADB OR IBRD REPORT ON SOUTH VIETNAM WILL MAKE DISCUSSION OF THAT COUNTRY'S SITUATION DIFFICULT. FURTHERMORE, SOME COUNTRIES (PARTICULARLY SCANDANAVIANS) MAY RESIST FORMATION OF SOUTH VIETNAM SUBGROUP UNLESS SUBGROUP FOR NORTH VIETNAM ALSO FORMED. ACCORDINGLY, QUESTION OF TIMING IS RATHER IMPORTANT, AND IT MAY BE THAT GOJ WOULD PREFER FORMATION OF LAOS SUBGROUP BEFORE FORMATION OF SOUTH VIETNAM SUBGROUP.

3. FONOFF WONDERS HOW EFFECTIVE PROPOSED LAOS SUBGROUP WILL BE. ONE QUESTION IS WHETHER ANY PORTION OF DONORS' AID TO PGNU WILL REACH PATHET LAO AREAS, OR, CONVERSELY, WHETHER PGNU WILL SEEK TO CHANNEL ALL AID TO PATHET LAO AREAS. ANOTHER CONCERN IS THAT UNEXPECTED POLICY CHANGES BY PGNU MAY RESULT IN DONORS' DECLINING TO PROVIDE PLEDGED AID AND, IN TURN, PNGU CHARGES THAT DONORS HAVE BROKEN THEIR PROMISES. ANOTHER QUESTION IS FUTURE OF FEOF AND RELATED QUESTION OF WHETHER LOAN AID HOULD BE PROVIDED. IN SPITE OF SUCH QUESTIONS, KIKUCHI SAID HE DID NOT MEAN TO APPEAR TOO PESSIMISTIC, CONFIDENTIAL

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ADDING THAT FORMATION OF LAOS SUBGROUP QTE WORTH A TRY UNQTE.

4. RE POSSIBLE SCANDANAVIAN INSISTENCE ON FORMATION OF NORTH VIETNAMESE SUBGROUP AS PRICE FOR SOUTH VIETNAM SUBGROUP (PARA 2 ABOVE), E/C COUNS, DRAWING ON REFTEL PARA 10, EXPLAINED USG THINKING ON POSSIBLE SUBGROUP FOR NORTH VIETNAM. KIKUCHI DID NOT SEEM PERSUADED, NOTING

THAT EVEN IF SUBGROUP ESTABLISHED MOST AID WOULD STILL BE
BILEATERAL. COUNTRIES FAVORING SUBGROUPS' FORMATION WILL
HAVE TO BE PREPARED WITH CONVINCING ARGUMENTS RE NORTH
VIETNAM FOR USE WITH SCANDANAVIAN COUNTRIES IN PARTICULAR,
HE SAID.
HODGSON

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